

# 2020-2025 CONSORTIUM CONSOLIDATED PLAN



May 15, 2020

# CITY OF PITTSBURG

## EXECUTIVE SUMMARY

### ES-05 Executive Summary – 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

Through the Department of Housing and Urban Development (HUD), the City of Pittsburg (City) receives Community Development Block Grant (CDBG) funds to carry out a wide range of community development activities directed toward revitalizing neighborhoods and developing viable urban communities by providing decent housing, a suitable living environment and expanding economic opportunities for low- and moderate-income households.

The Consolidated Plan fulfills the requirement that recipients of CDBG funds create a plan describing how these funds will be expended over a five-year period. This Consolidated Plan is for the period of July 1, 2020, to June 30, 2025.

The cities of Antioch, Concord, Pittsburg and Walnut Creek, along with the County of Contra Costa (County) have formed the Contra Costa HOME Consortium to cooperatively plan for the housing and community development needs of the county. The County administers the HOME funds on behalf of the Consortia cities and all the unincorporated areas of county. The cities of Antioch, Concord, Pittsburg, and Walnut Creek receive and administer its own allocation of CDBG funds, while the County receives and administers allocations of CDBG, HOME, and ESG funds. This Consolidated Plan was created by the Consortium to assess the needs of all Consortium member communities and to guide the use of funds within each individual member community.

The Consolidated Plan process also includes the development of the first-year Annual Action Plan which is the annual plan the City prepares pursuant to the goals outlined in the Consolidated Plan. The Annual Action Plan details the activities that Pittsburg will undertake to address the housing and community development needs and local objectives using CDBG funds received during program year 2020-2021.

#### 2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

Below is a brief summary of the overall objectives identified within the Consolidated Plan. Pittsburgh's Priority Needs are Affordable Housing, Homeless Housing & Prevention, and Non-Housing Community Development, and Administration. Following are the objectives in each priority need category:

### **Priority Need: Affordable Housing**

#### **Objectives/Strategies for Affordable Housing:**

**AH-1: Increase Affordable Rental Housing Supply.** Expand housing opportunities for extremely low-income, very low-income, low-income by increasing the supply of decent, safe and affordable rental housing.

**AH-2: Increase Affordable Supportive Housing.** Expand housing opportunities for persons with special needs, including seniors, persons with disabilities, and persons with HIV/AIDS.

**AH-3: Maintain and preserve the existing affordable housing stock.** Maintain and preserve the existing affordable housing stock, including single family residences owned and occupied by lower-income households and housing in deteriorating lower income neighborhoods.

### **Priority Need: Reduce/Alleviate Homelessness**

#### **Objectives/Strategies for Homelessness:**

**H-1: Permanent Housing.** Further "Housing First" approach to ending homelessness by supporting homeless outreach efforts, emergency shelter, transitional housing, and permanent housing with supportive services to help homeless persons achieve housing stability.

**H-2: Prevention.** Expand existing prevention services including emergency rental assistance, case management, housing search assistance, legal assistance, landlord mediation, money management and credit counseling.

In addition to these objectives, the affordable housing and non-housing community development objectives of the Consolidated Plan also address the needs of the homeless population and the problem of homelessness.

### **Priority Need: Non-Housing Community Development Objectives/Strategies for Non-Housing Community Development**

#### ***Public Services***

**CD-1: General Public Services.** Ensure that opportunities and services are provided to improve the quality of life and independence for lower-income persons, and ensure access to programs that promote prevention and early intervention related to a variety of social concerns.

**CD-2: Non-Homeless Special Needs.** Ensure that opportunities and services are provided to improve the quality of life and independence for persons with special needs, such as elderly and frail elderly, victims of domestic violence, persons with HIV/AIDS, persons with mental, physical and developmental disabilities, abused children, illiterate adults and migrant farm workers.

**CD-3: Youth.** Increase opportunities for children/youth to be healthy, succeed in school, and prepare for productive adulthood.

**CD-4: Fair Housing.** Continue to promote fair housing activities and affirmatively further fair housing to eliminate discrimination in housing choice in Pittsburgh.

**CD-5: Tenant/Landlord Counseling.** Support the investigation and resolution of disagreements between tenants and landlords and to educate both as their rights and responsibilities, so as to help prevent people from becoming homeless and to ensure fair housing opportunity.

#### *Economic Development*

**CD-6: Economic Development.** Reduce the number of persons with incomes below the poverty level, expand economic opportunities for very low- and low- income residents, and increase the viability of neighborhood commercial areas.

#### *Infrastructure and Public Facilities*

**CD-7: Infrastructure and Accessibility.** Maintain adequate infrastructure in lower income areas, and ensure access for the mobility-impaired by addressing physical access barriers to goods, services, and public facilities in such areas.

#### *Administration*

**CD-8: Administration.** Support development of viable urban communities through extending and administer federal grant programs in a fiscally prudent manner.

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### 3. Evaluation of past performance

The City is committed to improving and ensuring compliance with CDBG program requirements. Staff continues to work closely with HUD staff for guidance with program administration and identifying areas for improvement. Previous funded programs and activities were on schedule and grant disbursements were made in a timely manner. The Pittsburgh grant program continues to accomplish its objectives and remain compliant as outlined below:

- Housing – CDBG funds were used for the Housing Rehabilitation Loan Program to preserve and maintain the existing housing stock. In addition, the City has continued to support the Police Department by funding a portion of Code Enforcement in their efforts to address the decline in target neighborhoods.

- **Public Services** – The City has allocated funds to a variety of supportive services, including assistance for the homeless, victims of abuse, legal counseling for seniors, and programs for at risk youth.
- **Economic Development** – The City has funded job training and placement programs. Additionally, assistance was also given to support micro-enterprises that result in job creation.
- **Infrastructure/Public Facilities** – The City committed to improving its infrastructure by replacing sidewalks and installation of ADA ramps in eligible census tracts.
- **Timeliness Rule** - Sixty days prior to the end of the City’s program year or at the end of April each year, the amount of entitlement grant funds available to draw down from the U.S. Treasury in addition to program income on hand, should not exceed 1.5 times the entitlement grant amount for its current program year. Failing to comply with the timeliness rule will result in having to perform corrective actions. The City continues to follow this requirement by submitting draw down requests in a timely fashion.

The City is committed to working collaboratively with the Consortium to implement goals and policies identified in the 2020-2025 Consolidated Plan and will continue to focus on ensuring that activities funded meet required performance measurements. The Consortium members continue to increase inter-jurisdictional activities by holding quarterly meetings and joint subrecipient monitoring.

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#### 4. Summary of citizen participation process and consultation process

As required by HUD, the City follows a detailed Citizen Participation Plan, a Language Assistance Plan and a Residential Anti Displacement and Relocation Assistance Plan which were amended on September 18, 2017. In order to encourage and ensure involvement and participation by those residents who are most likely to be impacted by grant funded activities, the City engages in extensive outreach during the Consolidated Plan process.

The Consortium’s outreach and consultation strategies included the formation of community outreach partnerships with affordable housing, social service, and mental health providers; workforce developers; community advocates; and others. Subrecipients alerted their clients and program beneficiaries that an important planning process was being undertaken and encouraged active participation by beneficiaries.

Public Participation Outreach efforts included:

- **Public Meetings across the County** - West County (City of Richmond 3/27/19), Central County (City of Concord, 3/28/19), East County (City of Pittsburg 3/25/19), Far East County (Cities of Brentwood 5/14/19, Oakley 4/10/19 and Bethel Island 11/14/19).

- **Focus Groups** - Population or topic specific groups with Executive Directors and top program staff on the needs of: 1) Seniors and Disabled; 2) Youth; 3) Families and General; 4) Economic Development; 5) Persons who are Homeless (conducted in conjunction with CoC); and 6) Affordable Housing
- **Community Needs Survey** - Over 1,400 responses in English and Spanish were received to the community needs survey which help access the perceptions of residents and agencies regarding the need for a wide variety of services for lower income people, those who are homeless and disabled, as well as for housing, economic development and infrastructure needs.
- **Email Contact** - Over 600 agencies, city/county/state and federal contacts, and interested parties in the Contra Costa Interested Parties list were contacted to let them know about the Consolidated Plan process and the community survey.
- **Website Posting** - Links to the community needs survey and other Consortium Consolidated Plan processes and public meetings were posted each of the jurisdiction's websites.
- **Social Media Outreach** – Email blasts about the community needs survey were sent out through NextDoor throughout the County, achieving notification of over half of all households. Outreach materials for the community survey and public meetings were shared on Twitter and Facebook.

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## 5. Summary of public comments

Please see the summary of comments from the four Countywide meetings and the on-line survey responses in the appropriate County Appendix.

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## 6. Summary of comments or views not accepted and the reasons for not accepting them

There were no comments or views that were not considered and accepted. All comments from the surveys are contained in the County's Consolidated Plan.

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## 7. Summary

The development of the 2020-2025 Contra Costa Consortium Consolidated Plan was very inclusive in the and reached more people by utilizing such technology as the web survey, posting and sharing on social media, information on a dedicated website, and email. As technology continues to change, the Consortium is looking for new ways to better connect Contra Costa residents to important issues and resources.

## THE PROCESS

### PR-05 Lead & Responsible Agencies - 91.200(b)

Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Table 145 – Responsible Agency		
Agency Role	Name	Department/Agency
CDBG Administrator		City of Pittsburgh

#### Narrative

It is the City of Pittsburgh's mission to provide responsive and high quality public services in partnership with our citizens celebrating our community's rich history, cultural diversity and pride in its prosperous future. Pittsburgh has been an evolving city for nearly a century and a half. From a struggling settlement to housing a large military population to an industrial center, Pittsburgh has grown into a pleasant suburban community of landscaped parks, recreational facilities, shopping centers, affordable housing and business and commercial development.

#### Consolidated Plan Public Contact Information

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## PR-10 Consultation - 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)

### Introduction

The consolidated planning process requires jurisdictions to reach out to and consult with other public and private agencies when developing the Consolidated Plan. The Consolidated Plan itself must include a summary of the consultation process, including identification of the agencies that participated in the process. Jurisdictions also are required to summarize their efforts to enhance coordination between public and private agencies.

The Consortium held six public meetings in the Spring of 2019 to solicit input for the 2020-2025 Consolidated Plan. Those attending were asked to comment on the level of housing and community development needs in Contra Costa County and the relative priority of those needs. All public meetings were advertised in the Contra Costa Times. Through the Consolidated Plan process, the Consortium developed a comprehensive list of priority housing and community development needs for the entire consortium area. The focus groups and community meetings provided critical input for prioritizing the housing and community needs.

The Consortium's outreach and consultation strategies included the formation of community outreach partnerships with affordable housing, social service, and mental health providers; workforce developers; community advocates; and others. Subrecipients alerted their clients and program beneficiaries that an important planning process was being undertaken and encouraged active participation by beneficiaries.

Key consultations included:

- **Housing** – The Consortium hosted a focus group with the primary nonprofit providers in the county which produced feedback on current market challenges and reducing barriers to program development.
- **Homelessness** – The Consortium hosted focus group on homelessness with over 60 participants including all major homeless providers and many of the smaller providers not currently participating in HMIS. Ideas emerged from discussions which can help further outreach and integration of various systems.
- **Families and Children** – The Consortium consulted with major providers in a focus group that highlighted the needs of families and children which was used to develop the Consolidated Plan priority needs.
- **Economic Development** – Representatives from various agencies including the Small Business Development Center, Opportunity Junction, COCO Kids were part of the Consortium focus group to learn more about the needs and challenges in economic development throughout the county.

- **Elderly and Disabled** – Representatives from various agencies including the Ombudsman, Meals on Wheels, Choice in Aging, Mobility Matters, CC Senior Legal Services, Monument Crisis Center, Contra Costa Interfaith Housing, and Lion's Blind Center and Independent Living Resources were part of the Consortium focus group.
- **Youth from Lower Income Households** - Representatives from various agencies including the CocoKids, Community Violence Solutions, Rainbow Community Center, RYSE Center, Village Community Resource Center were part of the Consortium focus group.

**Family Support and General Public Services** - Representatives from various agencies including Loaves and Fishes, the Food Bank of Contra Costa, Ensuring Opportunity, St. Vincent de Paul, Shelter Inc. and Bay Area Legal Aid, and the Family Justice Center were part of the Consortium focus group.

City staff held a CDBG subcommittee meeting on September 16, 2019 with two council members and two members from the Community Advisory Commission to discuss results of the Consortium focus group discussions and comments from the public meetings. These results assisted in deriving Pittsburg's community needs and priorities.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).**

The Consortium conducted a Community Needs Survey to solicit input from residents and workers in Contra Costa County during the Consolidated Plan process. Respondents were informed that the Consortium was updating the Consolidated Plan for federal funds that primarily serve low and moderate income (LMI) residents and special needs populations. The questionnaire polled respondents about the level of need in their respective neighborhoods for various types of improvements that can potentially be addressed using entitlement funds.

The community needs survey conducted by the Consortium solicited input from residents and workers in the county. Respondents were informed that the Consortium was updating the Consolidated Plan for federal funds that primarily serve low and moderate (LMI) income residents and special needs populations. The questionnaire polled respondents about the level of need in their respective neighborhoods for various types of improvements that can potentially be addressed by the use of entitlement funds.

The Consortium worked closely with the three Public Housing Authorities of Contra Costa, Pittsburg and Richmond in the co-development of the 2020-2025 Analysis of Impediments as well as the Consolidated Plan. City staff works closely with the Pittsburg Housing Authority by providing information regarding programs that can enhance the living situation of its clients by providing resources to assist with becoming a homeowner.

Pittsburg is also a member of the HOME Consortium and discusses the status of all HOME applications and progress of housing development throughout the county each quarter with the County and other Consortium members.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness**

The City understands that homelessness is a regional issue that cannot be addressed independently. City staff participates in the quarterly Contra Costa Council on Homelessness (Council) meetings which oversees the Continuum of Care (CoC) as well as the Health, Housing, and Homeless Services (H3) Community meetings. The Council provides advice on the operations of homeless services, program operations, and program development efforts in the county to strategically plan to prevent and end homelessness. The purpose of H3 community meetings is to exchange information regarding housing resources. Pittsburg supports the coordinated intake and assessment system known as Coordinated Entry System (CES). The purpose of a CES is to ensure that all people experiencing a housing crisis have easy access to available resources. Clients are identified, assessed and connected to available services and long-term housing. CES uses evidence informed tools and standardizes practices, incorporates a system-wide Housing First approach, and prioritizes limited resources for the most vulnerable. The City is doing its part to assist with the CoC's priority to make homelessness an uncommon occurrence in the county by integrating problem solving strategies in tandem with prevention.

**Chronic homelessness** – The Pittsburg Police Department have assigned police officers specifically to address the needs of the homeless population in the city. The police officers offer resources that can assist people on the street such as food gift cards, water, clothing, and lodging. These efforts are made possible through a grant from the Los Medanos Healthcare District. Through the relationships that have formed with individuals experiencing homelessness, the Police Officers, are able to identify a few that are ready to make a change. With these few individuals, the City is experimenting with a pilot job program that may allow them to become part time hires within the Public Works Department.

**Families with children** – The City works closely with providers that serve homeless families with children to ensure families have access to needed resources. Funding is allocated to programs that assist with providing temporary shelter for the families and transportation to and from school to ensure the children attend school on a regular basis.

**Veterans** – CDBG funds were allocated for the land acquisition for the Veterans Square housing project which consists of twenty-nine (29) units of much needed affordable housing for lower income households. Nineteen (19) of the 29 units will be dedicated to veterans and will also serve special needs households. Ten (10) of the units will be set aside for homeless

residents with serious mental illness through the Department of Housing and Community Development's (HCD) No Place Like Home Program. There will be seven (7) ADA units and its design facilitates aging in place. Onsite services will be offered by a qualified service provider experienced in serving the tenant population. These services will include health and wellness classes, education and employment services and social activities. The Pittsburg Housing Authority administers 160 Veteran Affairs Supportive Housing (VASH) vouchers and will provide a loan towards the construction of the Veterans Square housing project.

**Unaccompanied youth** - The County operates Calli House, a shelter for homeless youth.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS**

Pittsburg does not receive ESG funds but Contra Costa County is a recipient of these funds and coordinates its allocation with the CoC. H3 administers the CoC's Homeless Management Information System (HMIS). This data is reviewed by H3 and the Council on Homelessness throughout the year to determine how to allocate ESG and CoC funds, develop standards for performance and compliance, evaluate project and system level outcomes, and recommend policy and legislative action. The Council has two subcommittees (CoC-ESG Provider Committee and the System Performance Committee) dedicated to those purposes. Those committees meet multiple times throughout the year, including in preparation for large funding allocations, such as CoC and ESG funding competitions. The System Performance Committee typically meets more often to review project and system level data, make recommendations for metrics, monitoring, and evaluation, and contribute data and messaging for use in the Council and CoC's larger consumer and community engagement strategies and policy recommendations to the Board of Supervisors. The Council also uses data, information, and recommendations generated from these meetings to develop annual priorities for the CoC, which helps to guide the Council's annual decision making and oversight of project and system performance and HMIS administration.

The CoC annually reviews and approves the CoC and ESG Written Standards and CoC and ESG Notice of Funding Availability (NOFA) Processes. The Written Standards document ensures standardization, transparency, and compliance with the operations and program performance of all CoC and ESG programs. The document also aligns with the CoC's coordinated entry policies and procedures, which guides the operation of the coordinated outreach, access, assessment, prioritization, and referral processes for CoC housing and service providers. The community and Council on Homelessness annually reviews all process documents to ensure that each funding opportunity, including ESG and CoC, follow consistent processes and use the same data (from HMIS) and metrics to measure program compliance and performance. The Council on Homelessness staffs the program review panels convened for CoC and ESG funding

competitions and evaluates programs using the Council-approved metrics before approving the final project selections to be submitted for the funding competitions.

HMIS policies and procedures for administration and program participation are reviewed annually by the Policy Committee, to update the Policies & Procedures, share resources, provide technical assistance and training, and ensure standardization in data collection, reporting, and evaluation in HMIS.

**Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities**

<b>Table 146 – Agencies, Groups, Organization That Participated</b>		
<b>1</b>	<b>Agency/Group/Organization</b>	<b>Pittsburg Housing Authority</b>
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Pittsburg Housing Authority has clients that are interested in becoming homeowners and this has become attainable through HUD's Homeownership Voucher Program. Since funding is no longer available directly through City resources, staff provides resources through other venues that can assist in the home buying process.
<b>2</b>	<b>Agency/Group/Organization</b>	<b>Contra Costa Interfaith Housing</b>
	Agency/Group/Organization Type	Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Families with children
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Families and General Services." The agency manages scattered site housing projects with a wide variety of supportive services, and housing search assistance.
<b>3</b>	<b>Agency/Group/Organization</b>	<b>Covia Foundation</b>
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The agency presented their Home Matching program during an H3 meeting. City staff gained a better understanding about seniors seeking roommates to make housing costs more affordable and the program assists with connecting individuals to see if they are a match.

4	<b>Agency/Group/Organization</b>	<b>Independent Living Resources of CCC</b>
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Seniors and Disabled" to identify and prioritize needs.
5	<b>Agency/Group/Organization</b>	<b>Contra Costa Senior Legal Services</b>
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Seniors and Disabled" to identify and prioritize needs.
6	<b>Agency/Group/Organization</b>	<b>Lamorinda Spirit Van</b>
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Seniors and Disabled" to identify and prioritize needs.
7	<b>Agency/Group/Organization</b>	<b>Lions Center for the Visually Impaired</b>
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Seniors and Disabled" to identify and prioritize needs.
8	<b>Agency/Group/Organization</b>	<b>Monument Crisis Center</b>
	Agency/Group/Organization Type	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless

	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Seniors and Disabled" and another focus group "Homelessness" on 4/12/19. to identify and prioritize needs.
9	<b>Agency/Group/Organization</b>	<b>Meals on Wheels Diablo Valley</b>
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Seniors and Disabled" to identify and prioritize needs.
10	<b>Agency/Group/Organization</b>	<b>Ombudsman Services of Contra Costa</b>
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Seniors and Disabled" to identify and prioritize needs.
11	<b>Agency/Group/Organization</b>	<b>A Place of Learning</b>
	Agency/Group/Organization Type	Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Youth" to identify and prioritize needs. The agency primarily serves Hispanic youth with free after school tutoring for grades 1-6.
12	<b>Agency/Group/Organization</b>	<b>COCO Kids (Contra Costa Childcare Council)</b>
	Agency/Group/Organization Type	Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Youth and Economic Development" to identify and prioritize needs. The agency provides microenterprise services to child care enterprises that are currently operating or for individuals looking to open up this type of business.
13	<b>Agency/Group/Organization</b>	<b>Loaves and Fishes of Contra Costa</b>
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities Services-homeless
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Families" to identify and prioritize needs. The agency provides hot meals 5x per week in dining rooms in the County and primarily serves homeless, elderly, disabled and very low-income families.
14	<b>Agency/Group/Organization</b>	<b>Food Bank of Contra Costa and Solano</b>
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Families and General Services" to identify and prioritize needs.
15	<b>Agency/Group/Organization</b>	<b>St. Vincent de Paul of Contra Costa</b>
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Health
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Non-Homeless Special Needs

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Families and General Services" to identify and prioritize needs. The agency provides Rotocare medical care, a dining room site for Loaves and Fishes in Pittsburg, emergency Housing retention assistance, information and referral, a day program for homeless families, employment training program for homeless individuals. They primarily serve homeless, families, elderly, disabled and very low-income families.
16	<b>Agency/Group/Organization</b>	<b>SHELTER Inc.</b>
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Families and General Services" to identify and prioritize needs. The agency provides homeless prevention housing retention subsidies and assistance, housing with supportive services, housing placement services, and is a key homeless housing provider in the County and they primarily serve homeless individuals and families, elderly, disabled and veterans.
17	<b>Agency/Group/Organization</b>	<b>Contra Costa Crisis Center</b>
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services - Victims
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Families and General Services" to identify and prioritize needs. The agency provides information and referral for all services and is also the direct connection to the county's coordinated entry system and the CORE homeless outreach teams.
18	<b>Agency/Group/Organization</b>	<b>RYSE Center</b>
	Agency/Group/Organization Type	Services-Children Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Youth" to identify and prioritize needs. The agency provides services for homeless youth and the LGBT community.
19	<b>Agency/Group/Organization</b>	<b>GIRLS INC</b>
	Agency/Group/Organization Type	Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Youth" to identify and prioritize needs.
20	<b>Agency/Group/Organization</b>	<b>Court Appointed Special Advocates</b>
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Youth" to identify and prioritize needs. The agency provides services for foster, abused, and neglected youth.
21	<b>Agency/Group/Organization</b>	<b>East Bay Center for Performing Arts</b>
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Youth" to identify and prioritize needs.
22	<b>Agency/Group/Organization</b>	<b>Opportunity Junction</b>
	Agency/Group/Organization Type	Services-Education Services-Employment

What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Consortium consulted with agency staff on 3/21/19 during a focus group on "Economic Development" to identify and prioritize needs.

**Identify any Agency Types not consulted and provide rationale for not consulting**

No types were intentionally excluded. Organizations were consulted on an individual and group basis, as well as part of public meetings. The Consortium distributed a survey through workshops, public service agencies, and each jurisdiction’s website. An effort was made to reach as many individuals and organizations as possible.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

<b>Table 147 – Other Local / Regional / Federal Planning Efforts</b>		
<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Continuum of Care	Contra Costa Continuum of Care	Through the outreach process, homelessness and homelessness prevention services was identified as a priority for the CDBG program. These services will complement the CoC Strategy.
Housing Element	City of Pittsburg	The 2015-23 Pittsburg Housing Element adopted on May 4, 2015 by City Council Resolution 15-13033., approved by the State Department of Housing and Community Development, was heavily consulted for all housing goals and objectives to assure unity and conformity.
General Plan Update	City of Pittsburg	The City's General Plan identifies the community's vision for the future and provides framework to guide decisions on growth, development, and conservation of open space and resources in a manner consistent with the quality of life desired by residents and other stakeholders.

**Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))**

The Consortium consulted and collaboratively worked on the Consolidated Plan. Studies from throughout the Bay Area region were used as data sources for the Consolidated Plan. HCD was consulted with and provides Homeless Emergency Aid Program and No Place Like Home funds to help advance objectives to help persons who are homeless.

## PR-15 Citizen Participation - 91.105, 91.115, 91.200(c) and 91.300(c)

### Summary of citizen participation process/Efforts made to broaden citizen participation

The Consortium developed a comprehensive plan to expand citizen participation for the 2020-2025 Consolidated Plan, which is outlined in section PR-15 of the Consortium Consolidated Plan document.

- Seven focus groups were conducted to discuss the needs of persons in the following groups: Family Support & General Population; Youth; Seniors and Disabled; Economic Development; Persons who are Homeless; and Affordable Housing. Focus groups were conducted with the leaders of nonprofit organizations who are experts in serving these populations.
- Outreach to over 600 agencies and contacts on the Consortium Interested Parties email list to participate in the process and the survey, and encourage participation by their clients.

In addition, the City conducted several Public Hearings in the development of the Plan:

- Public Meetings across the County - West County (City of Richmond 3/27/19), Central County (City of Concord, 3/28/19), East County (City of Pittsburg 3/25/19), Far East County (Cities of Brentwood 5/14/19, Oakley 4/10/19 and Bethel Island 11/14/19).
- Subcommittee Meeting September 16, 2019 - Public hearing with the CDBG Subcommittee to gain input on how the City can strategically address community needs as identified through the needs analysis performed by the Consortium and to ensure that the activities funded meet HUD's national objectives.
- Subcommittee Meeting February 25, 2020 - Public hearing to discuss the Consolidated Plan priorities and funding allocation for FY 2020-2021 Annual Action Plan.
- Council Meeting on April 20, 2020 - Public Hearing and presentation of draft 2020-2025 Consolidated Plan and 2020-2021 Annual Action Plan.

### Citizen Participation Outreach

Table 148 - Citizen Participation Outreach					
Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted & reasons
1	Newspaper Ad	Non-targeted/ broad community	The Consortium posted a joint newspaper notice announcing 3 public workshops.	No comments were received.	N/A

**Table 148 - Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted & reasons
2	Internet Outreach	Non-targeted/ broad community	The Consortium released a "Community Needs" survey to a variety of public and private agencies, non-profit agencies, and private citizens who are on the Consortium's Interested Parties list. There are over 600 individuals on the Consortium's Interested Parties list.	The Consortium received over 1400 surveys ranking various community needs throughout the County. Comments from the Community Needs Survey can be viewed on the Contra Costa County's Consolidated Plan appendix.	N/A
3	Public Agencies	Non-targeted/ broad community	Hard copies of Community Needs survey distributed at offices of various public service agencies throughout the County to distribute to the residents they serve.	Completed surveys from this outreach were included in the 1400 count as stated in outreach #2 above. Comments from the Community Needs Survey can be viewed on the Contra Costa County's Consolidated Plan appendix.	N/A
4	Public Meeting	Non-targeted/ broad community	Attendance for the public meetings held was very low.	Comments from the public meetings can be viewed on the Contra Costa County's Consolidated Plan appendix.	N/A
5	Newspaper Ad	Non-targeted/ broad community	Public notice of Draft Consolidated Plan posted in the East Contra Costa Times on March 20, 2020.	See County's Plan.	N/A
6	Public Meeting	Non-targeted/ broad community	City Council public hearing to adopt the 2020-2025 Consolidated Plan on April 20, 2020.	No comments were received.	Not applicable.

# NEEDS ASSESSMENT

## NA-05 Overview

### Needs Assessment Overview

The "Needs Assessment" section provides a community profile that describes the housing and population characteristics of Pittsburg and this section serves as the basis for determining its community development needs.

The Needs Assessment portion of the Consolidated Plan includes information gained from the community needs survey and knowledge gathered from the focus groups and consultations. Together they form a clear picture of the needs of Urban Contra Costa County and each of the Consortium jurisdictions of Antioch, Concord, Pittsburg, and Walnut Creek in the areas of affordable housing, special needs housing, homelessness, and community development. By analyzing the needs, Consortium members identify those needs with the highest priority, which will form the basis for the Strategic Plan and the programs and projects to be funded.

Pittsburg is striding into the future, each day more prosperous than the one before. New homes, renovated older homes, new businesses, a historic district being revived are all signs of even better times to come. Additionally, Pittsburg's local government has expanded the parks system, improved the roads, increased commerce and employment, expanded the Marina and built a modern Civic Center to take it into the 21st century.

The City was officially incorporated in June 1903 and by 1910, the US Census Bureau recorded the population at 2,372. After a dramatic population increase from post-World War I prosperity, the City's population reached 9,610 by 1930. World War II brought new industry and population inflow to Pittsburg. By 1950, the City's population grew to 12,763.

From 1980 to 2000, the City's population increased by 72 percent from 33,034 to 56,769 persons. During the 2000s and 2010s, Pittsburg experienced population growth increasing by approximately 3 percent per year from 56,769 in 2000 to 72,541 in 2019. Similarly, Contra Costa County's total population increased by approximately 22 percent during the 2000s and 2010s. Between 1980 and 2019, Pittsburg's population growth rate averages 3.1 percent per year, while that of Contra Costa County is an average of 1.9 percent per year. As of June 2019, Pittsburg's population was estimated to be 72,541.

Households have increased at a rate slower than Pittsburg's population. Households increased by 60 percent between 1980 and 2000 (compared to 72 percent for the population) and by 19 percent between 2000 and 2019 (compared to 28 percent for the population). Over the years, the average household size has fluctuated slightly with a high of 3.14 in 2019 and a low of 2.97

in 1980. In recent years, household size has increased slightly with an average of 3.2 persons per household in 2010 and 3.42 persons per household in 2019.

**Population by Age** - The median age of Pittsburg residents is 35 years, while the median age of Contra Costa County residents is 39.2 years. As shown in the chart 1 below, 37 percent of the City is 20 to 44 years old. Of the 27 percent of the City ages 0 to 20 years, 7 percent are under 5 years, 7.5 percent are 5 to 9 years, and 12.6 percent are 10 to 19 years. Additionally, 11 percent of the City is 64 years or older, which includes 1 percent of the City 85 years or older.

**Household Income** - The median household income of Pittsburg residents is \$66,739, while the median household income of Contra Costa County residents is \$88,456. As shown in chart 2, 30 percent of the City has a median household income of \$35,000 to \$74,999. Of this, 10 percent of Pittsburg households have an income of \$35,000 to \$49,999, and 20 percent have an income of \$50,000 to \$74,999. Additionally, 25 percent of Pittsburg household incomes are below \$35,000 and 30 percent are above \$100,000.

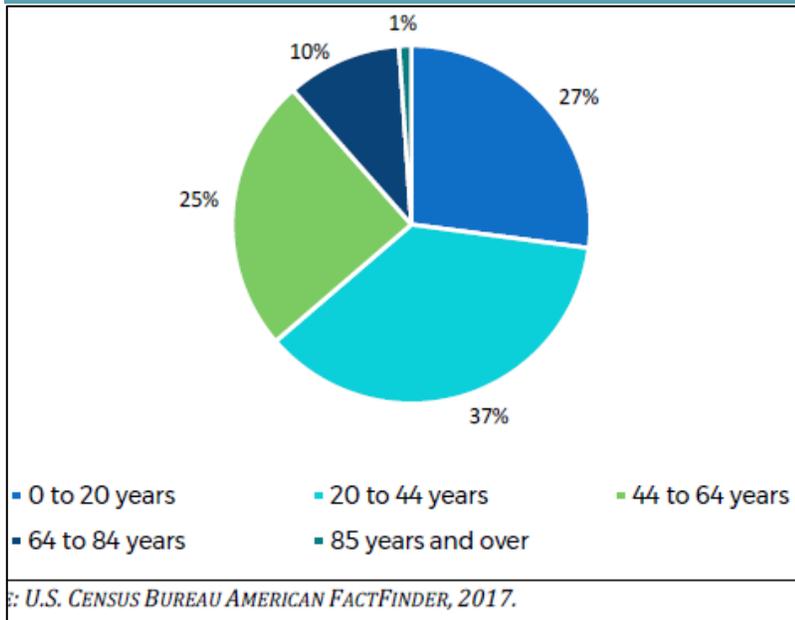
**Housing Units** - As shown in Table 1 below, the number of housing units in Pittsburg has increased at rates lower than the population. In 2019, there were 23,126 housing units in the City. From 1990 to 2000, housing units increased from 16,857 to 18,000, a nine percent increase.

As shown in chart 3, the majority of the housing are single family detached, which account for 70.0 percent of housing units. The remaining housing types include single family attached (6.0 percent), multi-family duplexes through fourplexes (5.0 percent), multi-family apartments with five or more units (16.0 percent), and mobile homes (3.0 percent). In Contra Costa County, the majority of the housing are single family detached, which account for 81 percent of housing units. The remaining housing types include single family attached (9.0 percent), multi-family duplexes through fourplexes (2.0 percent), multi-family apartments with five or more units (5.0 percent), and mobile homes (2.0 percent). The housing types in Contra Costa County are similar to those found in the City, although the amount of single family housing makes up a greater share of the housing stock in the County than in the City. Additionally, the City has a larger share of multifamily housing compared to the County.

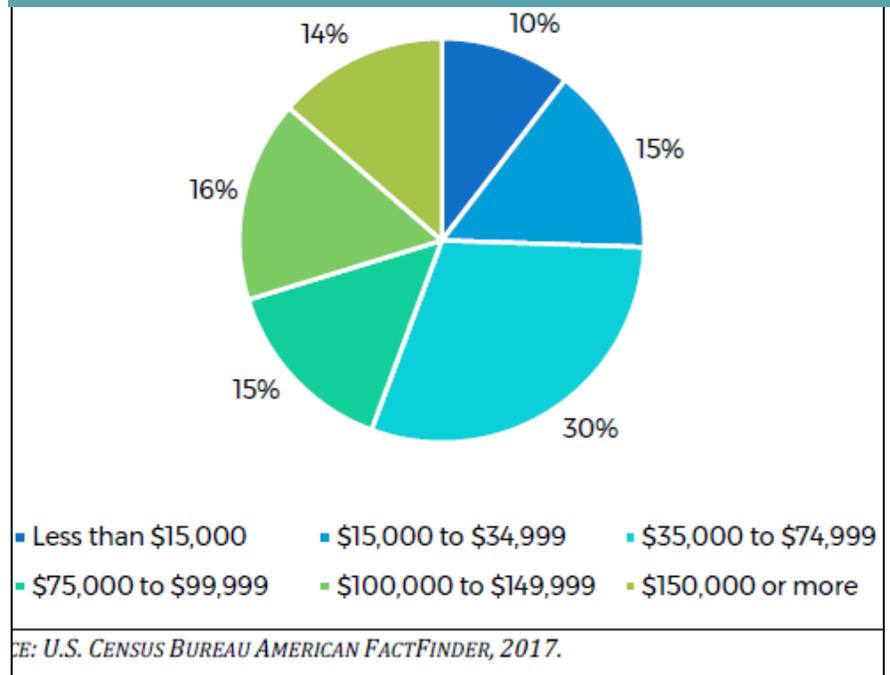
**Housing Prices** - The median owner-occupied housing unit value is \$324,500 in Pittsburg compared to \$522,300 in Contra Costa County. Chart 4 shows the values of owner-occupied housing units in the City.

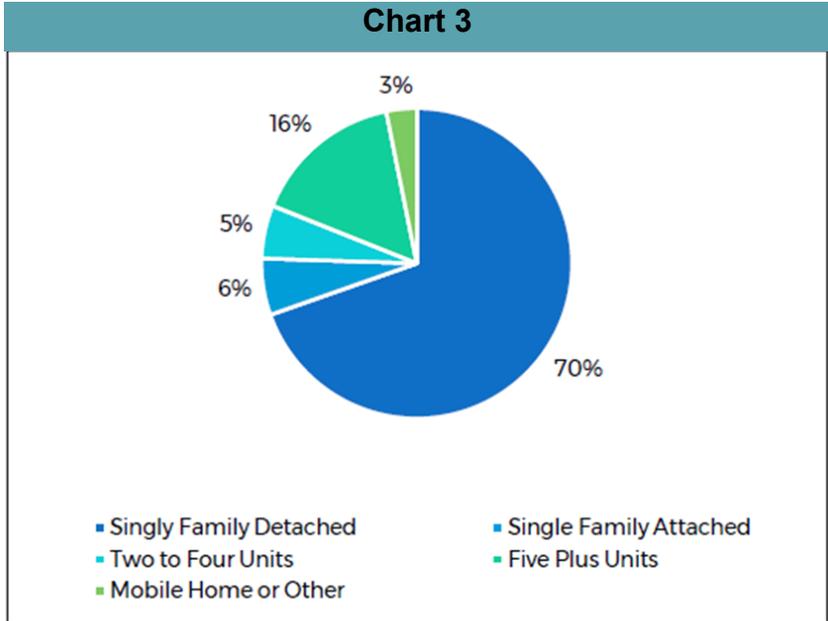
**Tenure** - Of the 21,069 households in the City, 56.1 percent are owner-occupied and 43.9 percent are renter-occupied. This compares to 65.5 percent owner-occupied and 34.5 percent renter-occupied in Contra Costa County.

**Chart 1**

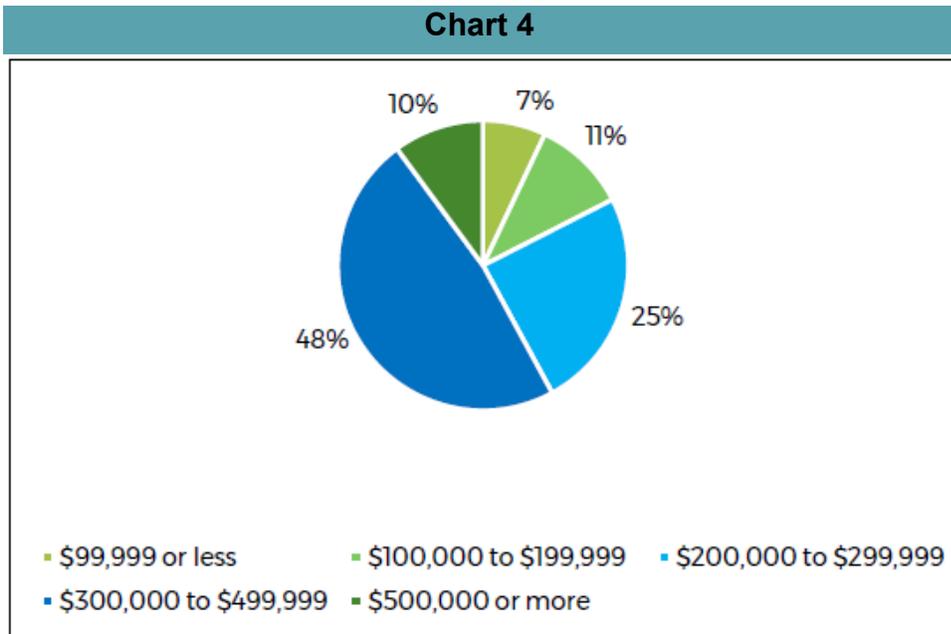


**Chart 2**





SOURCE: U.S. CENSUS BUREAU AMERICAN FACTFINDER, 2017.



SOURCE: U.S. CENSUS BUREAU AMERICAN FACTFINDER, 2017.

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## **NA-50 Non-Housing Community Development Needs - 91.415, 91.215 (f)**

### **Describe the jurisdiction's need for Public Facilities:**

Public facility needs represent both physical improvements and structures that meet the needs of the identified populations, as well as programming and services available at those facilities. The community's desire for healthy and active lifestyle options was demonstrated by the stated need for more parks, including a water park, community center, and sports fields.

### **How were these needs determined?**

A needs assessment was conducted by holding focus groups and service provider meetings. The Consortium also solicited input from community organizations, public agencies, and the general public through a survey. City staff also conducted a multifaceted outreach program to engage community members in April, May, and June 2019, for the General Plan Update. The General Plan Update team held three community-wide Visioning Workshops, eight pop-up events, and gathered information via an online community survey. The outreach effort garnered input from City residents, members of the business community, property owners, and stakeholders. The outreach program for the General Plan Update is inclusive, educational, and designed to facilitate a meaningful conversation with the Pittsburg community about the issues and opportunities that are most important to them. The Visioning Workshops provided an opportunity for the public to offer their thoughts on what they value about their community and the City, and what important issues should be addressed in the years ahead.

### **Describe the jurisdiction's need for Public Improvements:**

Cars have traditionally been and will continue to be a vital part of Pittsburg's transportation network. However, as the city continues to grow, additional emphasis is placed on alternative ways of getting around, including walking, bicycling, and public transit. Increasing the safety and functionality of the entire circulation system is a high priority for the City. Pittsburg's future should incorporate concepts of "complete streets" that serve all modes of transportation, not just cars. The City also acknowledges that there are several strategic opportunities to enhance public safety through improved bicycle and pedestrian routes and amenities, while also improving traffic flow through better public transit, and limiting truck routes to areas of the city deemed necessary and appropriate.

The following transportation-related issues are ranked in order of importance from 1 to 5 (with 1 being the top priority):

1. Safety Improvements: measures to address safety issues and reduce collisions for all travel modes.
2. Pedestrian Improvements: provide new and/or improved pedestrian crossings, sidewalks and paths.

3. Automobile Improvements: reduce traffic delays and congestion and continue to increase motor vehicle traffic capacity.
4. Bicycle Improvements: expand/ improve the citywide bikeway network and supply of bicycle parking and attract bike share providers.
5. Transit Improvements: enhance access to transit stops and stations; provide measures to reduce bus delay; and/or support the provision of new or enhanced transit service.

Public improvements to infrastructure which enhance accessibility (including construction of streets and sidewalks) are a high priority need. One of the primary functions of any city is to provide safe and inviting pedestrian paths of travel. Pedestrian traffic encourages interaction between citizens, strengthens neighborhoods and contributes to the vitality of the community at large. Aligning with the top priority of safety, people with disabilities depend on a safe and accessible pedestrian system to conduct their daily lives.

### **How were these needs determined?**

A needs assessment was conducted by holding focus groups and service provider meetings. The Consortium also solicited input from community organizations, public agencies, and the general public through a survey. Information gathered from these meetings and the survey showed the areas of highest need.

A second Visioning Workshop provided an overview of the General Plan process and focused on identifying the transportation and mobility issues and concerns in Pittsburgh. Approximately 39 Pittsburgh residents, businesses, property owners, and other stakeholders attended the Workshop.

In addition to the assessments indicated above, the City has a 5-year Capital Improvement Plan that serves as a multi-year planning instrument for construction of new facilities and infrastructure, and for the expansion, rehabilitation, or replacement of existing City owned assets. The 5-year CIP is developed by City staff and is adopted by City Council as a guide for prioritization of various projects to accomplish community goals. The CIP is updated regularly to reflect changing priorities and funding availability, and to remove projects that have been completed. The most recent adopted CIP is for FY 2019-2024 and includes 210 projects for the benefit of the residents of Pittsburgh. Each of the proposed projects meets one or more of the following criteria:

- Elimination of potentially hazardous or unsafe conditions and potential liability
- Replacement of high-maintenance, inefficient or ineffective infrastructure
- Improvement to and/or creation of new services to the public
- Compliance with regulatory requirements and mandates
- Stimulation of the local economy and elimination of blighted conditions

- Compliance with the City of Pittsburg General Plan
- Preservation of existing assets

The schedule and prioritization of CIP projects are based on available funding, public benefit, and funding restrictions. Staff has solicited comments from department management and other city staff to evaluate projects proposed for inclusion in the CIP. Projects on the CIP list have been evaluated and ranked.

### **Describe the jurisdiction's need for Public Services:**

The City's low-income households have a variety of public service needs such as services for the homeless population, youth, senior and medical services. Based on 2013-2017 American Community Survey (ACS) Census survey data, 13.6% of the population of the City lives below the poverty level. Poverty level has a connection to homelessness. Homelessness is an issue that exists in communities throughout Contra Costa County. Pursuant to the 2018 Point in Time Data, 1,352 persons within Contra Costa County are homeless and living without shelter. Of the 1,352 homeless and unsheltered, 110 were in Pittsburg. The City, through various efforts and partnerships, has worked to combat homelessness at the local level. Homelessness is not unique to a particular community but is a regional issue. Funding for any program is more effective when partnerships are created because funding may be pooled together for a greater impact. The City affirms its commitment to combatting homelessness by contributing to service options for those living without shelter in its community.

Youth services are a vital source of support and education for at-risk youth and is a high priority for the City. Youth services provided to those in need allow individuals at risk to be educated and given the necessary tools and life skills to survive and thrive in the future.

By focusing on these areas, CDBG dollars can most effectively leverage the existing social service support structures that are currently available in the community.

### **How were these needs determined?**

The Consortium and City consulted with a wide variety public and private agencies providing essential services to low-income families and individuals throughout the County. For the Consolidated Plan's planning process, the Consortium administered a survey to county residents and service providers to learn which service areas deserve the most attention.

The survey revealed the above services were in most demand. Based on this information, the City will continue to make public services for at-risk populations a high priority and allocate entitlement grant funding to public service activities in these areas.