

**CoCo AB109 Community Advisory Board (CAB):
Group Development and Annual Planning Retreat**
Day 1: Friday, February 7, 2020, 8:00 AM to 12:00 Noon

Time	Topic/Activities	Lead
7:45-8:00	Arrive & Check-in	Group
GETTING STARTED		
8:00	Welcome and Housekeeping	Lisa and Michael
8:10	Agenda & Overview of the Process for Day 1	Donté
8:25	Structured Group Intros and Table Tents	Michael, Patrice & Group
8:35	Relationship-Building	Michael, Patrice & Group
9:10	BREAK	
9:20	AB 109: History and Intent	Donté and Jason
9:50	CCC: Local Landscape and Structures	Patrice and Donté
10:15	BREAK	
10:25	AB 109 and the Money: Local Context	Donté
11:00	Reflections and Questions about AB 109	Lisa and Michael
11:15	Lessons Learned	Jason and Patrice
11:30	Reflections on the Morning	Donté
11:50	Thank You and Reminder	Lisa
12:00	Adjourn, Day 1	

CCP - Community Advisory Board's (CAB) Diversity Survey

9
Responses

03:00
Average time to complete

Active
Status

1. Please confirm you are an Alternate Member of CAB, or which region of the County you represent as a CAB Voting Member:

● I am a CAB Alternate Member	0
● West County	3
● Central County	3
● East County	3



2. Please provide your gender identity.

8
Responses

Latest Responses

- "Female"
- "Female "
- "Female"

3. Do you identify yourself as member of the LGBTQ community?

● Yes	0
● No	9



4. Do you identify as Hispanic or Latin/x?

Yes	1
No	8



5. What is your racial identity and/or national origin?

White	4
Black/African American	5
American Indian or Alaskan N...	0
Native Hawaiian	0
Guamanian or Chomorro	0
Filipino	0
Other Pacific Islander	0
Japanese	0
Chinese	0
Korean	0
Vietnamese	0
Other Asian	0
Other	0



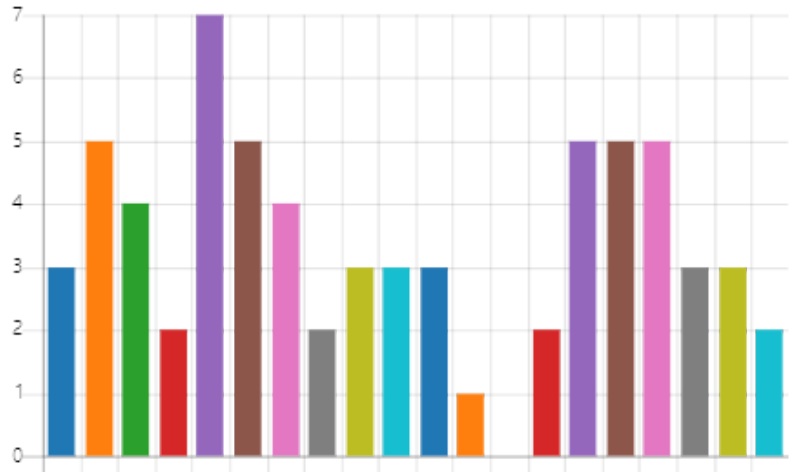
6. I am employed by, or have some other financial interest in, an organization that receives direct/indirect AB 109 funding.

True	8
False	1



7. I believe I have significant experience and knowledge concerning each of the following:

- Criminal justice (supervision, p... 3
- Adult reentry service provision 5
- Being incarcerated or having i... 4
- Being a survivor of criminal ac... 2
- Services for youth and young ... 7
- Juvenile justice/delinquency 5
- Child welfare system (foster ca... 4
- K-12 Education 2
- Post-secondary (including adu... 3
- Substance use disorders and t... 3
- Mental health services 3
- Support and care of people wi... 1
- Services for veterans and disa... 0
- Faith based service provision a... 2
- Mentoring justice involved po... 5
- Housing and homelessness pr... 5
- Employment and career devel... 5
- Legislative advocacy and com... 3
- Civil legal services and clean sl... 3
- Immigration and immigrant ri... 2



Key Principles of Assembly Bill 109 (excerpted from the legislation)

Prepared for Contra Costa County Community Advisory Board

February 7, 2020

3450 SEC. 229, Section 17.5 is added to the Penal Code, to read:

17.5. (a) The Legislature finds and declares all of the following:

- (1) The Legislature reaffirms its commitment to reducing recidivism among criminal offenders.
- (2) Despite the dramatic increase in corrections spending over the past two decades, national reincarceration rates for people released from prison remain unchanged or have worsened. National data show that about 40 percent of released individuals are reincarcerated within three years. In California, the recidivism rate for persons who have served time in prison is even greater than the national average.
- (3) Criminal justice policies that rely on the reincarceration of parolees for technical violations do not result in improved public safety.
- (4) California must reinvest its criminal justice resources to support community corrections programs and evidence-based practices that will achieve improved public safety returns on this state's substantial investment in its criminal justice system.
- (5) Realigning the postrelease supervision of certain felons reentering the community after serving a prison term to local community corrections programs, which are strengthened through community-based punishment, evidence-based practices, and improved supervision strategies, will improve public safety outcomes among adult felon parolees and will facilitate their successful reintegration back into society.
- (6) Community corrections programs require a partnership between local public safety entities and the county to provide and expand the use of community-based punishment for offenders paroled from state prison. Each county's local Community Corrections Partnership, as established in paragraph {2} of subdivision (b) of Section 1230, should play a critical role in developing programs and ensuring appropriate outcomes for persons subject to postrelease community supervision.
- {7} Fiscal policy and correctional practices should align to promote a justice reinvestment strategy that fits each county. "Justice reinvestment" is a data-driven approach to reduce corrections and related criminal justice spending and reinvest savings in strategies designed to increase public safety. The purpose of justice reinvestment is to manage and allocate criminal justice populations more cost effectively, generating savings that can be reinvested in evidence-based strategies that increase public safety while holding offenders accountable.
- (8) "Community-based punishment" means evidence-based correctional sanctions and programming encompassing a range of custodial and noncustodial responses to criminal or noncompliant offender activity.

Intermediate sanctions may be provided by local public safety entities directly or through public or private correctional service providers and include, but are not limited to, the following:

- (A) Short-term "flash" incarceration in jail for a period of not more than seven days.
 - (B) Intensive community supervision.
 - (C) Home detention with electronic monitoring or GPS monitoring.
 - (D) Mandatory community service.
 - (E) Restorative justice programs, such as mandatory victim restitution and victim-offender reconciliation.
 - (F) Work, training, or education in a furlough program pursuant to Section 1208.
 - (G) Work, in lieu of confinement, in a work release program pursuant to Section 4024.2.
 - (H) Day reporting.
 - (I) Mandatory residential or nonresidential substance abuse treatment programs.
 - (J) Mandatory random drug testing.
 - (K) Mother-infant care programs.
 - (L) Community-based residential programs offering structure, supervision, drug treatment, alcohol treatment, literacy programming, employment counseling, psychological counseling, mental health treatment, or any combination of these and other interventions.
- (9) "Evidence-based practices" refers to supervision policies, procedures, programs, and practices demonstrated by scientific research to reduce recidivism among individuals under probation, parole, or postrelease supervision.



The Strategy: How Justice Reinvestment Works

To get started, policymakers establish a small, high-level, interbranch, bicameral, and bipartisan team of elected and appointed officials to work with the Justice Center’s nationally recognized criminal justice policy experts. These experts then consult with a broad range of stakeholders in the jurisdiction, which may include prosecutors; public defenders; judges; corrections and law enforcement officials; service providers and community leaders; victims and their advocates; people who have been incarcerated; and health, housing, human service, education, and workforce professionals.

Together, these policymakers, experts, and stakeholders move through 3 phases:

1: Analyze data and develop policy options.

Justice Center experts analyze crime, arrest, conviction, jail, prison, and probation and parole supervision data provided by state and local agencies; map specific neighborhoods where large numbers of people under criminal justice supervision live and cross-reference this information with reports of criminal activity and the need for various services (including substance abuse and mental health treatment programs) and resources (such as unemployment or food stamp benefits); and assess available services critical to reducing recidivism. Using that state-specific information, the Justice Center develops practical, data-driven, and consensus-based policies that reduce spending on corrections to reinvest in strategies that can improve public safety.

2: Adopt new policies and put reinvestment strategies into place.

Once government officials enact the policy options, they must take steps to verify that the policies are adopted effectively. The Justice Center assists jurisdictions with translating the new policies into practice, and ensuring related programs and system investments achieve projected outcomes. This assistance includes developing implementation plans with state and local officials and keeping policymakers apprised through frequent progress reports and testimony to relevant legislative committees.

3: Measure performance.

Finally, the Justice Center ensures that elected officials receive brief, user-friendly, and up-to-date information that explains the impact of enacted policies on jail and prison populations, and on rates of reincarceration and criminal activity. Typically, this includes a “dashboard” of multiple indicators that make it easy for policymakers to track—in real time—the changes in various components of the criminal justice system.

In This Chapter

Engage in Strategic Planning

Collect and Analyze Relevant Criminal Justice Data

Develop and Implement Alternative Strategies

Document Costs and Potential Savings

Reinvest in the Community and the Jail

Assess the Impact of Reinvestment Strategies

Justice reinvestment is a systemwide process designed for local leaders who want to rethink how they allocate resources throughout their criminal justice and social service systems. It is for city and county officials who are aiming not just to contain criminal justice costs, but also to achieve a greater public safety impact from current resources. Importantly, justice reinvestment is not a single decision, project, or strategy. Rather, it is a multistaged and ongoing process whereby local stakeholders collaborate across city and county systems to identify drivers of criminal justice costs and then develop and implement new ways of reinvesting scarce resources—both in the community and within the jail system—in a manner that yields a more cost-beneficial impact on public safety (see figure A). This chapter provides an overview of the process that embodies a thorough justice reinvestment undertaking, with subsequent chapters providing more detail on each of these six critical steps:

1. Engage in ongoing interagency strategic planning;
2. Collect and analyze relevant criminal justice data;
3. Develop and implement alternative strategies;
4. Document costs and potential savings;
5. Reinvest savings in the community and the jail; and
6. Assess the impact of reinvestment strategies.

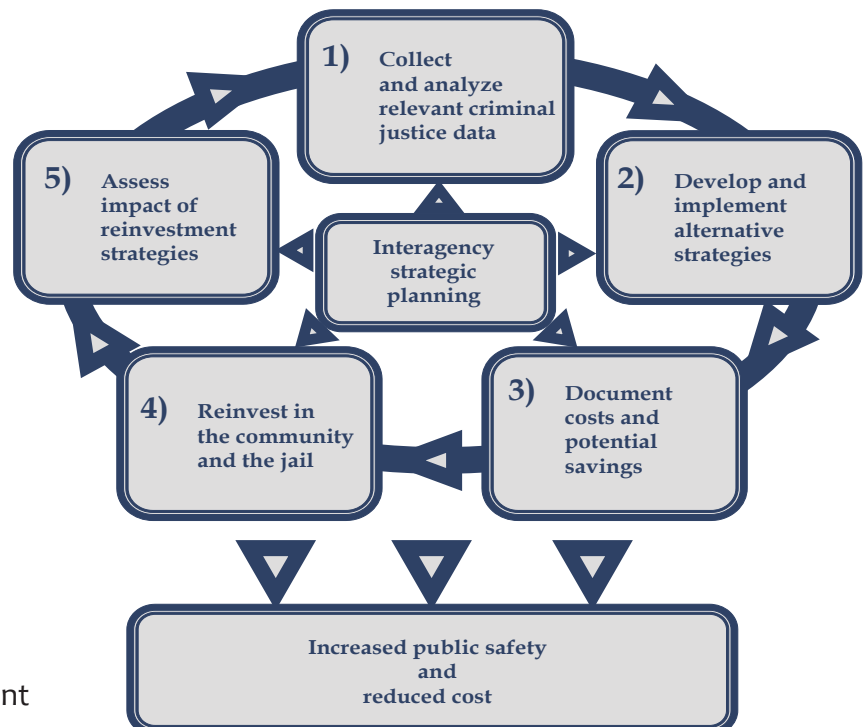
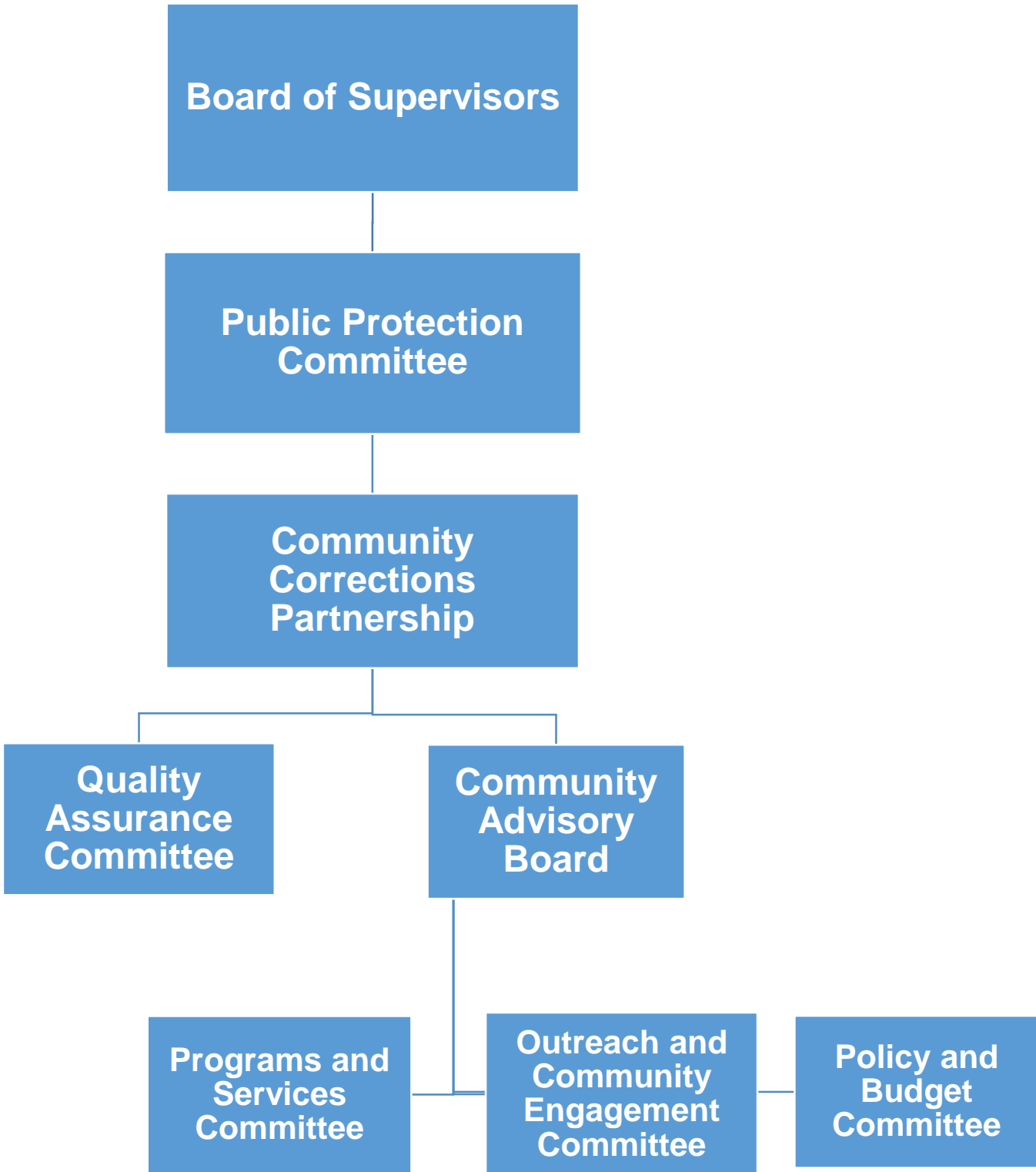


Figure A: Model for Justice Reinvestment

Contra Costa Public Safety



**AB 109 PUBLIC SAFETY REALIGNMENT PROGRAM
FY 2020/21 CCP TOTAL REQUEST SUMMARY**
(Approved by the Community Corrections Partnership (CCP) on December 6, 2019)¹

PROGRAM EXPENDITURES	2019/20	2020/21 BUDGET REQUEST		
	ONGOING	BASELINE	+ PROG. MOD.	= TOTAL REQUEST
Sheriff				
Salaries & Benefits	7,321,484	7,451,844	291,805	7,743,649
Inmate Food/Clothing/Household Exp	456,250	456,250	-	456,250
Monitoring Costs	55,000	55,000	-	55,000
IT Support	40,000	40,000	-	40,000
Behavioral Health Court Operating Costs	80,500	80,500	-	80,500
"Jail to Community" Program	243,650	243,650	30,538	274,188
Inmate Welfare Fund re: FCC Ruling	800,000	800,000	197,315	997,315
Sheriff Total	8,996,884	9,127,244	519,658	9,646,902
Probation				
Salaries & Benefits	2,794,803	2,932,605	-	2,932,605
Operating Costs	182,896	127,657	-	127,657
Salaries & Benefits-Pre-Trial Services Program	813,314	852,349	-	852,349
Operating Costs-Pre-Trial Services Program	81,083	69,000	-	69,000
Probation Total	3,872,096	3,981,611	-	3,981,611
Behavioral Health				
Salaries & Benefits ¹	1,090,798	1,123,522	227,234	1,350,756
Occupancy Costs	38,752	38,752	-	38,752
Contracts	1,113,962	1,113,962	(800)	1,113,162
Vehicle Purchase and Maintenance	24,948	24,948	-	24,948
Travel	9,200	9,200	800	10,000
Behavioral Health Total	2,277,660	2,310,384	227,234	2,537,618
Health Services--Health, Housing, & Homeless				
Salaries & Benefits	137,432	141,557	-	141,557
Operating Costs	116,000	130,130	-	130,130
Health, Housing & Homeless Total	253,432	271,687	-	271,687
Health Services--Detention Health Services				
Sal & Ben-Fam Nurse, WCD/MCD	235,168	282,437	-	282,437
Salaries & Benefits-LVN, WCD	316,673	327,440	-	327,440
Salaries & Benefits-RN, MCD	534,854	556,848	-	556,848
Sal & Ben-MH Clinic. Spec., WCD/MCD	134,565	143,177	-	143,177
Detention Health Services Total	1,221,260	1,309,902	-	1,309,902
Public Defender				
Sal & Ben-Clean Slate/Client Support	664,637	691,222	-	691,222
Sal & Ben-ACER Program	932,866	970,180	-	970,180
Sal & Ben-Reentry Coordination	368,376	331,236	-	331,236
Sal & Ben-Failure to Appear (FTA) Program	541,186	767,235	-	767,235
Sal & Ben-Pre-Trial Services Program	317,084	329,767	-	329,767
Stand Together CoCo	500,000	500,000	-	500,000
Operating/Capital Costs	35,011	36,907	28,000	64,907
Public Defender Total²	3,359,160	3,626,547	28,000	3,654,547
District Attorney				
Salaries & Benefits-Victim Witness Prgrm	105,452	109,303	-	109,303
Salaries & Benefits-Arrestment Prgrm	703,125	730,149	-	730,149
Salaries & Benefits-Reentry/DV Prgrm	703,934	730,622	-	730,622
Salaries & Benefits-Conviction Integrity	-	-	-	-
Salaries & Benefits-Neighborhood Courts	90,000	93,233	-	93,233
Salaries & Benefits-ACER Clerk	69,719	72,141	-	72,141
Salaries & Benefits-Gen'l Clerk	61,883	63,991	-	63,991
Salaries & Benefits-Realignment Clerk	24,940	25,808	-	25,808
Operating Costs	67,006	70,000	-	70,000
Operating Costs - Neighborhood Courts	60,000	60,000	-	60,000
District Attorney Total	1,886,059	1,955,246	-	1,955,246

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	ONGOING	BASELINE	+ PROG. MOD.	= TOTAL REQUEST
EHSD - Re-Entry Systems				
Salaries & Benefits	106,966	110,175		110,175
Operating Costs	37,438	41,866		41,866
EHSD Total	144,404	152,041	-	152,041
EHSD-- Workforce Development Board				
Salaries & Benefits	204,000	212,000	-	212,000
Travel	4,000	4,160	-	4,160
EHSD-WDB Total	208,000	216,160	-	216,160
County Administrator/Office of Reentry and Justice				
Salaries & Benefits - Prog. Admin	481,832	522,785	7,017	529,802
Salaries & Benefits - Research and Evaluation	189,563	189,563	-	189,563
Ceasefire Program Contract	119,000	119,000	-	119,000
Data Evaluation & Systems Planning	-	-	-	-
Operating Costs	47,520	51,020	49,000	100,020
CAO/ORJ Total³	837,915	882,368	56,017	938,385
CCC Police Chief's Association				
Salaries and Benefits-AB109 Task Force	587,180	610,667	-	610,667
Salaries and Benefits-MHET Teams (3)	440,385	458,000	-	458,000
CCC Police Chiefs' Total	1,027,565	1,068,667	-	1,068,667
Community Programs				
Employment Support and Placement Svcs	2,283,000	2,283,000		2,283,000
Network System of Services	979,000	979,000		979,000
Reentry Success Center	546,335	546,335	33,665	580,000
Short and Long-Term Housing Access	1,322,000	1,272,000		1,272,000
Legal Services	157,000	157,000		157,000
Mentoring and Family Reunification	209,000	209,000		209,000
Connections to Resources	15,000	15,000	5,000	20,000
CAB Support (via ORJ)	3,031	3,031	(31)	3,000
Salesforce Licensing	34,000	34,000	(34,000)	-
Community Programs Total	5,548,366	5,498,366	4,634	5,503,000
Superior Court				
Salaries and Benefits - Pretrial	225,745	231,021	-	231,021
Superior Court Total	225,745	231,021	-	231,021
TOTAL EXPENDITURES	29,858,546	30,631,245	835,543	31,466,788

Notes:

- Subsequent to CCP approval, the County Administrator's Office added \$146,000 to the Behavioral Health budget in order to fund a Mental Health Clinical Specialist to work with the Sheriff's Office MHET deputy.
- Public Defender's original proposal did not include funding for Stand Together Contra Costa (STCC). STCC funding was previously approved by the BOS and FY 19/20 is the last year approved for funding. FY 20/21 funding request in the amount of \$500,000 has been included for STCC.
- ORJ budget as listed includes costs associated with the Community Corrections subaccount only.

Contra Costa County Community Corrections Partnership
2020/21 AB109 Budget Proposal Form

Department: Community Advisory Board

Description of Item	2019-20 CONTRACTED PROVIDER	Ops. Plan Item #	2019/20 Funding Allocation ¹		2020/21 Baseline Request ²		2020/21 Program Modification Request ³		2020/21 Total Funding Request	
			Current Allocation	FTEs	Funding Request	FTEs	Funding Request	FTEs	Total Funding Request	FTEs
REGIONAL SERVICES										
<i>Employment</i>										
Countywide	Rubicon Programs	5.3b	2,283,000	21.41	2,283,000	21.41			2,283,000	21.41
<i>Housing</i>										
Countywide	Shelter Inc. ⁴	5.3c	892,000	4.88	1,272,000	7.23			1,272,000	7.23
Countywide	LAO Family Community Development		430,000	2.35						
<i>Peer Mentoring</i>										
West County Service	Men and Women of Purpose	5.4a	115,000	1.36	115,000	1.36			115,000	1.36
<i>Family Reunification</i>										
Countywide Service	Centerforce	5.4b	94,000	0.80	94,000	0.80			94,000	0.80
<i>Legal Services</i>										
Countywide Service	Bay Area Legal Aid	5.4c	157,000	1.37	157,000	1.37			157,000	1.37
<i>One Stops</i>										
East/Central County	Network System of Services	5.2b	<i>see below</i>	5.70		5.70				5.70
West County	Reentry Success Center		<i>see below</i>	3.63		3.63				3.63
<i>CAB Support (countywide)</i>										
	Via Office of Reentry & Justice		3,031		3,031		(31)		3,000	
subtotal			3,974,031	41.50	3,924,031	41.50	(31)	-	\$ 3,924,000	41.50
NETWORK SYSTEM OF SERVICES										
<i>Network Management</i>										
Network Staff & Operations	HealthRIGHT360	3.3, 4.1, 5.1	654,400		979,000				979,000	
<i>Contracted Services</i>										
Transitional Housing	Mz. Shirliz		175,000							
Specialized Vocational Training	Fast Eddie's Auto Services		67,600							
Transition Planning (women)	Centerforce		82,000							
subtotal			979,000		979,000		-		979,000	
REENTRY SUCCESS CENTER										
<i>Operation and Management</i>										
	Rubicon Programs	3.3, 4.1, 5.1	546,335		546,335		33,665		580,000	
subtotal			546,335		546,335		33,665		580,000	
OTHER EXPENSES										
<i>Sales Force Licensing</i> ⁵										
			34,000		34,000		(34,000)			
<i>VOICE Quarterly Newsletter</i> ⁶										
			15,000		15,000		5,000		20,000	
TOTAL			\$ 5,548,366	41.50	\$ 5,498,366	41.50	\$ 4,634	-	\$ 5,503,000	41.50

1. FY 2019/20 Funding Allocation reflects the FY 2019/20 Board of Supervisor's approved AB 109 budget.

2. FY 2020/21 Baseline Request should reflect the cost of continuing FY 2019/20 programs in FY 2020/21 dollars.

3. FY 2020/21 Program Modification Request should reflect proposals for the cancellation of existing programs and/or funding of new programs for FY2020/21.

4. FY2019-20 funding allocation includes \$50,000 one time rollover allocation

5. This expense has been moved to the ORJ budget beginning in FY 2020-21.

6. Previously described as "Connection to Resources," and now changed to reflect the dedication of this funding allocation to the development and circulation of four newsletter editions annually.

PROGRAM NARRATIVE:

The Community Advisory Board budget represents a vital component of the County's effort to reduce recidivism. Investments in the community programs included in CAB's budget have not only emerged as essential elements of the County's reentry system, but the programs that they fund have become beacons of hope and opportunity for the County residents that participate in these programs. Furthermore, the County's support of the programs and initiatives included in the CAB Budget have paved the way for the development of innovative approaches to improving public safety (Reentry Success Center and Reentry Network), communication to stakeholders regarding the County's reentry efforts (seasonal VOICE newsletter), and information sharing and tracking among partners (Salesforce based data system).

For FY 2020/21, CAB submits a largely status quo budget to the County for approval with modifications that amount to a modest net increase of \$4,634, and actually amounts to a total net decrease of \$45,366 from the FY 2019/20 allocation due to a one-time \$50,000 housing allocation in the previous fiscal year. Given this fiscal prudence, CAB recommends the CCP approve its budget as presented, including any COLA the County Administrator's Office deems appropriate for the entire array of community corrections programs.

DEPARTMENT: Community Advisory Board

2020/21 Baseline Request

In FY 2018/19, the ORJ put all of the contracts for the community programs in CAB's budget out for public bidding, except the Reentry Success Center (Center) contract. This bidding process resulted in the loss of one contractor from FY 2018/19 and the addition of two new entities. In FY 2019/20 the ORJ executed three year contracts with each of agencies selected through the County's competitive bidding process, and these contracts are expected to expire at the end of FY 2021/22. Because the performance of these contracts (and implementation of their related programs) has only recently began, the CAB is recommending each of these programs be funded at the same level they were funded at in FY 2019/20. Because the FY 2019/20 allocation for housing included \$50,000 that rolled over from FY 2018/19, the FY 2020/21 requested housing allocation has been reduced by this amount.

The contract for the Center is expected to be put out for competitive bidding in the second half of FY 2019/20. In expectation of the three year contract that will result from this process, the CAB is recommending a slight increase to the allocation for this program that is explained in detail below.

2020/21 Program Modification Request

CAB believes that a \$3,000 allocation will be adequate in the upcoming fiscal year to support its work and any important initiatives it may choose to partner on.

The contract for the Center is expected to be released for competitive bidding in the current fiscal year. In preparation for this, CAB recommends that the County allocate \$1,740,000 over the next three years to support this program. This total funding level was calculated by providing a roughly 3% COLA increase in each of the next three years from the program's current funding level of \$546,335. This three year contract amount of \$1,740,000 was then divided equally among each of the next three years to get an annual funding level of \$580,000 that is included in CAB's FY 2020/21 budget for the operation and management of the Reentry Success Center. This modification amounts to an increase of \$33,665 in FY 2020/21 for the Center.

CAB has removed the \$34,000 allocation for Salesforce licensing from its budget as these costs are now in the ORJ budget as part of the total costs for the administration of the SAFE Database.

Three years ago \$15,000 was allocated to the Center and Reentry Network to execute a joint strategy that would inform local stakeholders of the reentry programs available in the County the impact of these programs. As CAB looked into these efforts during the current fiscal year, it learned that the entirety of this allocation has been devoted to the development of the VOICE newsletter and that to produce the four editions of the periodical newsletter each year the Center must contribute about \$3,000 to this allocation. Because of this, CAB is recommending an increase in this allocation by \$5,000 so that \$20,000 is available for the development and circulation of the VOICE in FY 2020/21. Currently, there are only 1,000 copies of each edition able to be printed, of which 600 are distributed in the local jails. The low level of copies available for community distribution limit the ability to distribute the VOICE to partners and community stakeholders. This increased funding level will also allow for analyses to be done to improve the distribution methods and content of the newsletter. Finally, this increase will also support the creation of an electronic version of the newsletter that will allow for even broader distribution.